

I especially want to thank my friend, Congressman JIM TALENT, for his strong leadership on this issue and the rest of the leadership in the House of Representatives for having the courage to directly confront illegitimacy by including provisions in the House welfare reform bill to end the cash incentive for teenage mothers to have children out of wedlock.

Here in the Senate I wish to thank my friend PHIL GRAMM for his strong leadership and willingness to stand firm in helping to stop the tragedy of illegitimacy, and it is a tragedy.

We all recognize the need to reverse the corrupting incentives in our current welfare system. Welfare recipients must work for their benefits and must not have children they cannot afford. This is the foundation on which real welfare reform must rest.

As the Senate now takes up welfare reform, we must be willing to make the kinds of tough decisions necessary to reduce illegitimacy and promote work or we will condemn yet another generation to the crippling effects of welfare dependency. The state of our welfare system demands that we take immediate action because if trends continue as they are, our situation, especially regarding crime and illegitimacy, will get dramatically worse before it gets better.

That is why I have grave reservations about the bill in the Chamber as it is now written. Senator DOLE has himself said that real welfare reform requires more than tinkering around the edges, and I wholeheartedly agree. But the Packwood bill will do nothing to address the root cause of welfare dependency, the growing rate of out-of-wedlock births.

Real welfare reform demands more than mere tinkering with the status quo. It requires a whole new approach, and that is what we need.

By simply giving States the option to deny cash benefits to women who have children out of wedlock, the Packwood bill does nothing more than reinforce the status quo, the status quo that has given us a 30-percent illegitimacy rate. It is time to change it. In business, people do not get paid for work they do not do. They are paid for work they perform and perform well. Under the Packwood bill, welfare beneficiaries who refuse to work in return for their benefits will now have them reduced on a pro rata basis. If you only work 1 day a month, then you only get 1 day's pay. I applaud this change in the bill. It is a dramatic improvement, and I was delighted when Senator DOLE came to the floor this morning to amend the bill so that this would be the case. Without such pay for performance standards, welfare work requirements are virtually meaningless and a national joke.

Mr. President, it is my intention to amend this bill and try to make it live up to its name of welfare reform. I plan to offer a series of amendments to address the root cause of welfare dependence—illegitimacy. I hope my col-

leagues will support my efforts to stop this national tragedy that is fueling the fire of welfare dependency.

Mr. President, the American people clearly want welfare reform. I hope the Senate will have the courage and the fortitude to attack the welfare problem at its source. If not, then the Senate will repeat the mistakes of the past and produce yet another failed big Government program that results in a Rose Garden ceremony where politicians can pat themselves on the back and take credit for something they failed to do.

Mr. President, I yield the floor.

Mr. MOYNIHAN. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. DOLE. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER OF PROCEDURE

Mr. DOLE. Mr. President, there will be no votes tonight.

We had hoped to be on the DOD authorization bill at this hour, but in order to do that we had to reach some agreement, which has not been reached yet, on the ABM and missile defense and other areas that are very complicated, very important. Our colleagues are meeting as we speak on that issue. If we can resolve that issue, we still hope to complete the DOD authorization bill this week.

I think the distinguished Democratic leader wishes to speak on welfare reform, and then we will be out tonight and start on welfare 8 or 9 o'clock in the morning. There are still people on either side who have not had a chance to make opening statements so we will try to accommodate them first. But there are no votes tonight.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. GRASSLEY addressed the Chair.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

MORNING BUSINESS

Mr. GRASSLEY. I ask unanimous consent that there now be a period for the transaction of morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

MESSAGE FROM THE PRESIDENT

A message from the President of the United States was communicated to

the Senate by Mr. Thomas, one of his secretaries.

EXECUTIVE MESSAGE REFERRED

As in executive session the Presiding Officer laid before the Senate a message from the President of the United States submitting a nomination which was referred to the Committee on Armed Services.

(The nomination received today is printed at the end of the Senate proceedings.)

MESSAGES FROM THE HOUSE

At 12:39 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 2077. An act to designate the United States Post Office building located at 33 College Avenue in Waterville, Maine, as the "George J. Mitchell Post Office Building."

H.R. 2108. An act to permit the Washington Convention Center Authority to expend revenues for the operation and maintenance of the existing Washington Convention Center and for preconstruction activities relating to a new convention center in the District of Columbia, to permit a designated authority of the District of Columbia to borrow funds for preconstruction activities relating to a sports arena in the District of Columbia and to permit certain revenues to be pledged as security for the borrowing of such funds, and for other purposes.

H.R. 2127. An act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30, 1996, and for other purposes.

MEASURES REFERRED

The following bills were read the first and second times by unanimous consent and referred as indicated:

H.R. 2108. An act to permit the Washington Convention Center Authority to expend revenues for the operation and maintenance of the existing Washington Convention Center and for preconstruction activities relating to a new convention center in the District of Columbia, to permit a designated authority of the District of Columbia to borrow funds for the preconstruction activities relating to a sports arena in the District of Columbia and to permit certain revenues to be pledged as security for the borrowing of such funds, and for other purposes; to the Committee on Governmental Affairs.

H.R. 2127. An act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30, 1996, and for other purposes; to the Committee on Appropriations.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CHAFEE, from the Committee on Environment and Public Works, without amendment:

H.R. 535. A bill to direct the Secretary of the Interior to convey the Corning National Fish Hatchery to the State of Arkansas (Rept. No. 104-130).